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**`Ohi`a Rust (Eucalyptus Rust) (*Puccinia psidii* Winter) Risk Assessment for Hawai`i**

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**An introduction to the problem of *Puccinia psidii* in Hawai`i:**

In April 2005, the rust fungus *Puccinia psidii* (most widely known as guava rust or eucalyptus rust), was found in Hawai`i. This was the first time this rust had been found outside the Neotropics (broadly-defined, including subtropical Florida, where the rust first established in the 1970s). First detected on a nursery grown `ohi`a plant, it became known as “`ohi`a rust” in Hawai`i (Killgore and Heu 2007). The rust spread rapidly and by August 2005 had been found throughout the main Hawaiian Islands. The rust probably reached Hawai`i via the live plant trade or via the foliage trade (Hauff 2006). In Hawai`i, the rust has infected three native plant species and at least eight non-native species. Effects have been substantial on the endangered endemic plant *Eugenia koolauensis* and the introduced rose apple, *Syzygium jambos*. Billions of yellow, asexual urediniospores are produced on rose apple, but a complete life cycle (involving sexual reproduction) has not yet been observed (Uchida 2007). The rust is autoecious (no alternate host known) on Myrtaceae). The strain introduced into Hawai`i is found sparingly on `ohi`a (*Metrosideros polymorpha*), the dominant tree of Hawai`i’s forests, with sporadic damage detected to date. The introduction of a rust strain that causes widespread damage to `ohi`a would be catastrophic for Hawai`i’s native biodiversity. Most imports of material potentially contaminated with rust are shipped to Hawai`i from Florida and California (from which *P. psidii* was reported in late-2005 by Mellano 2006). Florida is known to have multiple strains. The identity of the strain or strains in California is unclear, but one of them is known to infect myrtle, *Myrtus communis*, a species commonly imported into Hawai`i. It is important to ecosystem conservation and commercial forestry that additional rust strains or genotypes be prevented from establishing in Hawai`i.

The purpose of this risk assessment is to evaluate the need for Hawaii Department of Agriculture’s interim rule to regulate plant material of Myrtaceae arriving from the continental U.S. and to clarify consequences of such a rule, especially implications for possible eventual action by the U.S. Department of Agriculture, Animal and Plant Health Inspection Service, to assist protection of Hawaii’s native and non-native Myrtaceae from plant pests.

### **Why does the rust have such a notorious reputation internationally?**

The eucalyptus rust (*Puccinia psidii*) is a pathogen with a very broad host range in the myrtle family (Myrtaceae). It was first described from common guava (*Psidium guajava*) in Brazil in the 1880s. It has been known to cause severe damage to nurseries and young *Eucalyptus* plantations in Brazil since the 1970s. Much concern has been expressed regarding the potential damage from *Puccinia psidii*. According to Ciesla and others (1996, p. 23), it is “regarded as the most significant quarantine risk to the cultivation of *Eucalyptus* spp. as well as to related plants. In Brazil it is severely limiting to the growth of highly susceptible species and provenances.” Coutinho and others (1998, p. 824) noted that the potential pathogenicity of *P. psidii* seems to pose a “situation... equivalent to other introduced epidemic tree diseases, such as Dutch elm disease..., chestnut blight..., and white pine blister rust.” Since its introduction to Hawai`i, concern over possible establishment of *P. psidii* is especially high in Australia, a country with 1300 species of endemic Myrtaceae. The pathogen may be particularly virulent on species with no evolutionary history of exposure (naïve hosts). For example, Glen and others (2007) state that “many non-native tree pathogens that have been devastating after their introduction into new environments.”

This rust long has been recognized as having a broad host range within the family Myrtaceae. The Neotropical genera of Myrtaceae recorded by Simpson and others (2006) as including one or more species attacked by *P. psidii* include *Acca*, *Campomanesia*, *Eugenia*, *Marlierea*, *Myrcia*, *Myrcianthes*, *Myrciaria*, *Pimenta*, and *Psidium*. Genera native outside the Neotropics and documented as attacked include *Angophora*, *Callistemon*, *Corymbia*, *Eucalyptus*, *Eugenia*, *Heteropyxis*, *Kunzea*, *Melaleuca*, *Metrosideros*, *Myrtus*, *Syncarpia*, and *Syzygium* (Simpson and others 2006). Susceptibility to *P. psidii* is low among species of Myrtaceae from the Americas where *P. psidii* has long been present but seems to be high among “naïve” genera and species from Asia, Australia and the Pacific (Simpson and others 2006). Glen and others (2007) cite a 1996 Australian-Brazilian study 1996 in which 58 Australian Myrtaceae species were exposed to *P. psidii* in Brazil; 52 of those had some degree of susceptibility.

### **Does the rust damage native species of Myrtaceae in Florida or elsewhere in the U.S.?**

Myrtaceae is a tropical and Southern Hemisphere plant family. There are no native species of Myrtaceae in the U.S. other than in Florida and Hawai`i, though non-native species such as bottlebrush (*Callistemon* spp.) and myrtle (*Myrtus communis*; native to the Mediterranean region) are cultivated in places like southern California. Florida has no endemic Myrtaceae but has eight native species of Myrtaceae that are also native further south in the Neotropics. Only one of those species (*Myrcianthes fragrans*) has been recorded as a host of the rust, and infection has apparently been minimal. An outbreak on introduced paperbark (*Melaleuca quinquenervia*) stands in South Florida in 1997 demonstrated its explosive virulence (Rayachhetry and others 1997). Damage was substantial enough to consider using the pathogen as a biological control agent for paperbark in Florida (Grgurinovic and others 2006). Paperbark is native to Australia and vicinity and this pattern of infection is consistent with the theory that Neotropical species

of Myrtaceae that evolved with exposure to *P. psidii* are not highly susceptible to serious damage from the rust and Australasian and Pacific Myrtaceae species that have evolved without exposure to the rust may be highly susceptible (Simpson and others 2006).

### **What is the current situation in Hawai`i?**

Eucalyptus rust has been found statewide attacking Myrtaceae from sea level to about 1200 m elevation in areas with rainfall ranging from 750–3000 mm. Three native and at least eight non-native species have been observed as hosts of *P. psidii* in Hawai`i, with the introduced rose apple (*Syzygium jambos*), being the most severely affected. Damage to rose apple has occurred at a landscape scale with widespread crown dieback. In spite of billions of wind-dispersed rust spores produced from rose apple infestations, adjacent `ohi`a have been little affected to date. The host distribution and preliminary work on the DNA profile suggest that only one genotype has been established in Hawai`i. (Anderson and others 2007; Zhong and Yang 2007)

### **How can the rust be spread within Hawai`i?**

Spores of the rust can be spread on nursery stock or foliage, but within Hawai`i they are probably primarily dispersed by wind. Following its initial detection, *P. psidii* rapidly spread to all major Hawaiian Islands with favorable habitat. The rust also can be transported as a contaminant in or on many items. For example, in Brazil, spores of *P. psidii* were found on the clothing and personal effects of visitors to infected plantations (Glen and others 2007).

### **What is a strain and what are the implications of strains?**

There is strong evidence of host specialization in this pathogen, with isolates from one host plant species not necessarily infecting other known host plant species. A rust population that is consistent in which host species it successfully attacks is termed a 'strain' (= race or biotype).

Glen and others (2007) summarize some of the complex findings on strains of *P. psidii*: "Several races or biotypes of *P. psidii* are known to exist ...very little is known of these specialized forms". Strains appear to differ in their host specificity, environmental tolerances, characteristics of sporulation and spore survival, and virulence. For example, two strains in Jamaica infected *Pimenta* spp. and *Syzygium* spp., respectively, but neither strain infected guava (MacLachlan 1938). Three biotypes are known from Brazil (Glen and others 2007). Much is still to be determined about strains and perhaps even taxonomy. "It is still not certain whether more than one species of *Puccinia* is capable of infecting members of the Myrtaceae" (Coutinho and others 1998) and molecular comparisons are needed.

In Florida, the host range of this rust has increased over the past 30 years, possibly through the importation of additional rust strains (Leahy 2004; Janice Uchida, personal communication). Its host range in Florida now includes about 20 native and introduced species. Specific strains from Florida have been characterized (Rayachhetry and others

2001), and there is known to be substantial genetic variation (Shaobin Zhong, personal communication, 2007; Zhong and Yang 2007).

Even though the rust in Hawai`i was originally found on `ohi`a, the primary species affected so far are rose apple (*Syzygium jambos*); paperbark (*Melaleuca quinquenervia*); and the endangered endemic *Eugenia koolauensis*. USDA-Agricultural Research Service in Maryland has verified (January 2006) that samples sent by Hawaii Department of Agriculture from Hawai`i, genetically conform to what they regard as the rose apple pathotype or strain. `Ohi`a has been sporadically affected by this strain. Species such as *Eucalyptus* spp. and allspice (*Pimenta dioica*), substantially damaged by *P. psidii* elsewhere in the world, have not been affected by the strain in Hawai`i.

Preliminary information from DNA analysis of 12 *P. psidii* isolates collected on Oahu suggests that the *P. psidii* strain we have in Hawai`i has little genetic variation (S. Zhong, personal communication, 2007). No sexual stage is known from Hawai`i (J. Uchida, personal communication, 2007). The host distribution and DNA profile results suggest that only one genotype has been established in Hawai`i. (Anderson and others 2007; Zhong and Yang 2007). This is in contrast to the considerable genetic variation found in the Florida rust.

#### **What is the threat to Hawai`i from additional strains of *P. psidii*?**

According to the treatment by Dawson and Stemmerman (1990), Hawai`i has seven endemic Myrtaceae: *Eugenia koolauensis* (Endangered), *E. sandwicensis*, *Metrosideros macropus*, *M. polymorpha* (9 varieties), *M. rugosa*, *M. tremuloides*, and *M. waialealae* (3 varieties), all endemic to the Hawaiian Islands. The substantial effect on the endangered *E. koolauensis* has been noted above. By far the most notable concern for damage by additional rust strains is to `ohi`a, *M. polymorpha*, a major component of the native forest on all major islands of the Hawaiian archipelago. This single species overwhelmingly dominates approximately 80% of Hawai`i's remaining native forest or about 965,000 acres (1500 square miles).

#### **Threat to Hawaiian forests**

Since `ohi`a is the dominant tree in most of Hawai`i's forests, a continuing outbreak on `ohi`a, similar to that observed on rose apple, could result in significant changes to the structure, composition, and potentially, the function, of forests on a landscape level. Many (one-third to one-half) of Hawai`i's approximately 300 endangered plant species also depend on critical habitat in *Metrosideros polymorpha* forest. Eucalyptus rust is most damaging to young, developing tissue. Though "evergreen," individual leaves of `ohi`a trees last 1.5-2.5 years (Cordell and others 2001), so require continual replacement. Destruction of new `ohi`a growth would cause not only crown dieback but likely result in low reproduction (few mature flower buds, young fruit). `Ohi`a seedlings would also be severely damaged, further reducing reproduction. Eventually, repeated, severe crown dieback could result in the death of trees as food reserves are used up and no new photosynthetic tissue is added. Increased light reaching the forest floor following canopy dieback would increase the likelihood of invasion by light-loving non-native species,

such as *Miconia calvescens* and introduced grasses. Increases of certain non-native plants have been shown to cause changes in ecosystem function, for example nitrogen cycling (Hughes and Denslow 2005). Watershed impacts are also possible with a rapid loss of overstory.

#### Threat to Agriculture

Plantations of *Eucalyptus saligna*, *E. robusta*, and *E. grandis*, varying in age from 15 to 60 years, are grown commercially on approximately 20,000 acres of private and 8,000 acres of state-owned lands. Although *E. saligna* and *E. robusta* are known hosts for the disease, commercial *Eucalyptus* forests in Hawai'i have not yet been affected. Many of these acres are slated for thinning or harvesting in the next 1-2 years, and if replanted, could result in large acres of seedling and sapling *Eucalyptus* being available for infection. The use of genetically resistant stock could help alleviate the risk, as has been done with some success in Brazil (Coutinho and others 1998).

#### Threat to Hawaiian culture:

The dominant tree in the Hawai'i islands, `ohi`a is a species of major cultural significance to the Hawaiian people. Many native plants and animals that depend on `ohi`a forests have cultural significance, but `ohi`a stands out as having special symbolic and spiritual significance via its connection to the deities Ku, Pele and Laka, as well as obvious material significance. For example, as the native plant symbol of Laka, the deity of hula, `ohi`a is central to a large number of chants and dances, and its loss would affect the spiritual significance of hula and chant (Samuel Gon, III, personal communication, 2006).

#### Threat to Hawaiian fauna, including Hawaiian honeycreepers

`Ohi`a is a major component of montane and lowland wet, mesic and dry forests that are home to one native mammal (Hawaiian hoary bat) and 30 species of forest birds (Hawai'i Department of Land and Natural Resources, Hawai'i Comprehensive Wildlife Conservation Strategy, 2005). A spectacular land bird assemblage, the Hawaiian honeycreepers, an endemic subfamily (Fringillidae: Drepanidinae), evolved in the Hawaiian Islands (Freed and others 1987). Although over 65% of the species are extinct, the remaining species still provide an impressive example of adaptive radiation among birds. Eighteen of 19 extant Hawaiian honeycreepers in the main Hawaiian islands, including 12 of 13 species listed as endangered by the U.S. Fish and Wildlife Service, depend on `ohi`a for critical habitat. Most surviving honeycreeper species inhabit `ohi`a or `ohi`a-koa forests. The continuing decline of honeycreepers and other Hawaiian birds is believed to be largely a result of habitat loss, susceptibility to introduced bird diseases, predation by introduced mammals, competition from introduced birds, and reduction in abundance of arthropod food items (Scott and others 1986, Jacobi and Atkinson 1995). Significant degradation of Hawai'i's `ohi`a forest by *Puccinia psidii* would negatively affect opportunities for survival of endangered honeycreepers as well as populations of some non-endangered species (anianiau, Kauai creeper, Maui creeper, and i'iwi), making them more likely to become endangered.

Many endemic Hawaiian invertebrates also are dependent upon `ohi`a or `ohi`a-koa forests. Over 90% of the more than 5,000 known terrestrial invertebrate species are endemic. These species are important as bird food and pollinators of both native and introduced plants. The primary threat to invertebrates is the loss of habitat (Department of Land and Natural Resources 2005). As with birds, the loss of `ohi`a would have significant negative repercussions on these taxa.

### **Recurrent outbreak, Hawai`i-wide, on rose apple**

Beginning in January 2006, a severe outbreak of *P. psidii* rust became apparent statewide, affecting new leaves of rose apple. Since its introduction to Hawai`i about 1825, rose apple (an ornamental tree native to south and southeast Asia) has become widespread in wet and mesic lowland sites to about 1000 m elevation. As of April 2007, this outbreak is killing new leaves of rose apple throughout the islands. Large patches of red-brown vegetation (*S. jambos*) are sufficiently conspicuous to elicit curiosity in even the most casual observer. The dramatic effect of the rust on rose apple vividly illustrates the potential virulence of this rust. This host is so far the most visible example of a “naïve host.” The fate of these trees in Hawai`i is unknown, though heavy mortality is expected in areas such as East Maui with a high occurrence of rose apple (Loope, pers. obs.), but rose apple trees on the campus of the University of Brasilia seem to persist in spite of substantial damage annually (Tessmann and others 2001).

### **What are the pathways for entry of *Puccinia psidii* into Hawai`i?**

There are several pathways by which *Puccinia psidii* could reach Hawai`i from infected areas. These pathways have been described for Australia (Grgurinovic and others 2006). Uredineospores of *P. psidii* can remain viable for at least two months outside hosts under suitable environmental conditions (Grgurinovic and others 2006). Potential pathways include:

- 1) high risk material of Myrtaceae species: movement of host plants, germ plasm and plant products, including seed and pollen, micro propagation material and tissue culture, cuttings and live plants, and lumber, wood chips and dunnage;
- 2) unregulated movement of plant material: undeclared seed, nursery stock, etc.;
- 3) movement of people: as contaminants on clothing and luggage of people traveling from infested areas; and
- 4) long distance dispersal by air currents.

Although a lot is known about the rust and the threat it poses, our knowledge about pathways has been and continues to be imperfect. For example, we do not know precisely how and from where Hawaii’s existing strain was introduced. The most current knowledge suggests that the most likely pathway of entry of *Puccinia psidii* into Hawai`i is via nursery stock or foliage of Myrtaceae. *Puccinia psidii* is widely distributed in south Florida and has been established on myrtle (*Myrtus communis*) in San Diego County, California, since November 2005 (Mellano 2006). Shipments of myrtle commonly come to Hawai`i from California (Janice Uchida, former flower shop owner,

personal communication); therefore this is a likely source of infection. Maui inspectors intercepted the rust on myrtle from a small town California shipper in December 2006. Timothy Tidwell, Plant Pathologist with the California Department of Food and Agriculture stated in a 17 April email: “We have detected this rust species from samples originating from San Diego on *Eugenia myrtifolia*, and what appears to be an interception on unspecified nursery stock shipped from FL. We also have a record of it from LA on an intercepted shipment of allspice plants (*Pimenta dioica*).”

Further delineation of the movement of plants and plant materials to Hawai`i from locations known to have the rust will be helpful in establishing permanent regulations. In 2004, Australia suspended trade in *Eucalyptus* timber from areas known to have the rust following a positive identification of *P. psidii* spores on new sawn *Eucalyptus* timber (Grgurinovic and others 2006).

### **Why is this situation an emergency warranting an interim rule?**

**The potential harm to Hawaii’s native forest ecosystems and plantations of a virulent strain of *P. psidii* to `ohi`a and the existence of additional strains in locations along known trade pathways with Hawai`i (Florida and California) warrant prompt and effective measures to prevent the arrival of other *P. psidii* strains.**

An import moratorium on all plants and plant parts of Myrtaceae from areas known to have *Puccinia psidii* will allow improvements of quarantine and specific mitigations of pest risks until further information can be gathered on host susceptibility to additional strains.

< Establishment and behavior during the past two years of Hawai`i’s first *P. psidii* strain demonstrates that this rust species thrives in Hawai`i’s environment, spreads long distances by the wind, and can severely damage an abundant and susceptible species, as it has done with rose apple. The risk is high for arrival of and damage from new strains.

< The latest (preliminary) information from DNA analysis (Zhong and Yang 2007) suggests that we have a single *P. psidii* strain in Hawai`i and that strain has low genetic variability. A complete life cycle (involving sexual reproduction) has not yet been observed in Hawaii (Uchida 2007). If this is indeed an asexual strain, its probability of mutating and posing serious damage to `ohi`a is considerably less than if a sexual strain or multiple strains were present.

< While there appears to be little genetic variability in the current genotype in Hawai`i, there is much variability within different strains present elsewhere. With genetic recombination accompanying sexual reproduction of a new strain and with hybridization among strains, the likelihood of a genotype arising that can damage `ohi`a is greatly increased (Brasier 2001; Wingfield 2001, 2003; and Richardson and others 2005).

< An ideal environment for the rust, a moist tropical and montane tropical climate exists in Hawai'i. `Ohi`a, is dominant in 80% of the state's forests. Naïve (new) Myrtaceae hosts for *P. psidii* in the Pacific region are likely to be more susceptible than Myrtaceae native to Neotropical locations, where the rust is also native.

< *Puccinia psidii* cannot be controlled in the wild once introduced. Limited control is available for nurseries. Quarantine restrictions are the only opportunity to prevent introduction of a potentially virulent strain.

**What is the role of the U.S. Department of Agriculture (APHIS) in preventing additional strains of *Puccinia psidii* into Hawai'i from other countries? (Contributed by Dorothy Alontaga, USDA-APHIS, Honolulu)**

APHIS regulates plants and plant parts imported from foreign countries. A few of the hosts of the rust are prohibited from most countries. Some of the hosts of the rust are restricted in some way (e.g., Post-Entry) from certain countries. There are gaps in the protection because not all hosts from potential source countries are prevented entry as propagative material and not all hosts from source countries are prevented as non-propagative plants parts. For example, APHIS regulates foreign importation of plants as cut flowers and foliage. Currently, APHIS does not prohibit or restrict the rust hosts on material not capable of propagation. Secondly, APHIS determines the quarantine significance of pests. Some pests require quarantine action; some do not.

Requests for further restriction of Myrtaceae in foreign import quarantines, based on the risk of introducing new strains of *Puccinia psidii*, would be directed to APHIS. However, the current pest status in APHIS for *P. psidii* is that it is known to occur in the United States and is categorized as a non-reportable pest at the species level. The status does not distinguish between strains of *P. psidii*. This is important because APHIS would not regulate Myrtaceae for a non-reportable pest. A key factor to consider for changes to the pest status of *P. psidii* involves the obligations of the United States as a signatory of the International Plant Protection Convention (IPPC). The IPPC definition of quarantine pest is: "Quarantine pest" - a pest of potential economic importance [this includes environmental impact] to the area endangered thereby and not yet present there, or present but not widely distributed and being officially controlled." The implications for prevention of *P. psidii* strains is to meet the pest definitions of limited distribution and official control. This is why state quarantine is important not only for protection from domestic movement, but also important for making progress for changes in regulation of foreign imports. If there are no state quarantine controls, the pest will not meet the IPPC definition of a quarantine pest.

Even if foreign import into Hawaii is restricted, restriction of domestic movement of Myrtaceae from the U.S. mainland will still play the major role in prevention of arrival of new strains of the rust. This is because APHIS restrictions on Myrtaceae and the reportability of the rust for Hawai'i, would be most effective for plant material entering Hawai'i as the first port of entry. The pest would remain non-reportable to the other states where there is no official control. Major ports of entry for foreign plant material

from major infestation areas in Central America, South America, and the Caribbean are the large mainland ports such as Los Angeles and Miami. There are no regular flights directly into Hawaii from these countries. Having entered the U.S. at one of the large ports, these shipments could then enter Hawai'i as domestic movement. Hawai'i regulation of Myrtaceae through state quarantine is a necessary prerequisite to pursuit of change in federal quarantine (APHIS) and is the only option for overall protection from future strains of *P. psidii*.

### **What are the expected economic impacts of an interim rule?**

A moratorium on the importation of Myrtaceae plants and plant parts into Hawaii would have both positive and negative economic impacts. For businesses centered on existing native or non-native Myrtaceae already in Hawaii, such as the non-native *Eucalyptus* forest industry, the status quo would be maintained with positive or neutral economic impacts anticipated. Many of the 28,000 acres of *Eucalyptus* plantations in Hawai'i are scheduled for harvest in the next couple of years and replacement seedlings and saplings are potentially vulnerable to new strains of the rust. The eucalyptus forest industry in Hawai'i has not yet been affected by the rust, and prevention of rust damage would benefit this section of the forest industry. For businesses involved in the importation of Myrtaceae plants and plant parts, some negative economic impacts would be anticipated. Although the volume of Myrtaceae foliage and perhaps live plants coming into Hawai'i may be substantial, the overall economic impact of restrictions on Myrtaceae imports to Hawai'i is expected to be small. This expectation is based on the assumption that other products can and will be substituted for Myrtaceae in the foliage trade and that Myrtaceae probably provides only a very small part of the Hawai'i market for live plants. In the long run, it is expected that myrtaceous plants and foliage to be used in Hawai'i can be grown in Hawai'i and the potential for new local industries may offset losses experienced from a restriction on imports. We expect that additional information on economic impacts will come to light in the near future in response to an interim rule.

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